

Message Text

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DIA WASHDC

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AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

USDEL MBFR VIENNA

AMEMBASSY WARSAW

C O N F I D E N T I A L MOSCOW 16440

E.O. 11652: GDS

TAGS: PFOR, MILI, NATO, UR, XH

SUBJECT: KRASNAYA ZVEZDA ON THE WARSAW PACT: PRESAGING A
PPC SUMMIT?

1. SUMMARY. KRASNAYA ZVEZDA ON NOVEMBER 14 STRESSES THE
CURRENT IMPORTANCE OF FOREIGN POLICY COORDINATION
AMONG THE "SOCIALIST" STATES AND LISTS IN DETAIL THE
SUCCESES WHICH HAVE BEEN THEREBY ACHIEVED. IT
EMPHASIZES THE ROLE OF THE POLITICAL CONSULTATIVE
COMMITTEE (PCC) AS THE MAIN INSTRUMENT FOR ACHIEVING
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SUCH COORDINATION, THOUGH IT HAS BRIEF WORDS OF

FULSOME PRAISE FOR CEMA AS WELL. A SOVIET SOURCE SAYS THAT THE CEMA SUMMIT ORIGINALLY SCHEDULED TO BE HELD IN MOSCOW THE WEEK BEGINNING NOVEMBER 17 MAY BE POSTPONED UNTIL DECEMBER, TO BE HELD JOINTLY AT THAT TIME WITH A PCC MEETING. SUCH A SCENARIO IS PLAUSIBLE. IT WOULD SAVE THE LEADERSHIPS AN EXTRA TRIP TO MOSCOW; IT WOULD PROVIDE A SUITABLE CULMINATION TO THE PRESENT MEDIA CAMPAIGN ON THE "UNITY OF THE SOCIALIST BLOC"; AND MOST IMPORTANT, IT MIGHT BE AN OCCASION FOR JOINT BLESSING OF THE MAIN OUTLINES OF THE 25TH CPSU CONGRESS PROGRAM. END SUMMARY.

2. COLONEL M. MONIN, AUTHOR OF THE PIECE, CONTENTS AT THE OUTSET THAT "CURRENT CONDITIONS" GIVE COORDINATION OF FOREIGN POLICY "SPECIAL IMPORTANCE," AND HE LATER EMPHASIZES THAT THROUGH SUCH COORDINATION FOREIGN POLICY PROBLEMS OF "EVER INCREASING SCALE" HAVE BEEN SUCCESSFULLY RESOLVED AND "MAJOR SUCCESSES" ACHIEVED IN REACHING JOINTLY DETERMINED GOALS. HE CLICKS OFF THE BENEFITS WHICH OTHER "SOCIALIST" STATES HAVE GOTTEN FROM CLOSE COOPERATION -- MULTILATERAL ASSISTANCE FOR "VIETNAM," CONSOLIDATION OF THE GDR'S INTERNATIONAL POSITION, FIXING OF POLAND'S WESTERN BORDERS, RESOLUTION OF PROBLEMS IN CSSR-FRG RELATIONS, AND DISRUPTION OF THE "IMPERIALIST BLOCKADE" OF CUBA. BUT HE ALSO MAKES CLEAR THAT THESE BENEFITS ENTAIL CERTAIN RESPONSIBILITIES AS WELL BY CALLING FOREIGN POLICY COORDINATION A "CLEAR EXPRESSION OF THE PRINCIPLES OF PROLETARIAN INTERNATIONALISM."

3. MONIN SAYS THAT THE "FRATERNAL STATES" HAVE ACCEPTED THE 24TH CONGRESS PEACE PROGRAM AS A COMMON PLATFORM FOR FOREIGN POLICY ACTIONS, AND THAT THEY HAVE EXPRESSED AT THEIR OWN PARTY CONGRESSES THE "NECESSITY" OF FOREIGN POLICY COORDINATION. (IN THE LATTER REGARD, HE SPECIFICALLY NAMES MONGOLIA AND ALL OF THE EASTERN EUROPEAN SATELLITES EXCEPT ROMANIA AS HAVING TAKEN SUCH A STEP.)

4. MONIN CONTINUES THAT "IN RECENT YEARS" A PROVEN FOREIGN POLICY COORDINATION MECHANISM HAS BEEN CREATED

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AMONG THE COMMUNIST STATES. HE LISTS FOUR ASPECTS OF THIS MECHANISM: INTERPARTY TIES, WHICH ARE GIVEN A "PARAMOUNT ROLE" IN FOREIGN POLICY BY THE CPSU; COLLECTIVE SUMMITS, IN WHICH HE REFERS SPECIFICALLY TO THE THREE SUMMITS IN THE CRIMEA IN 1971, 1972, AND 1973; BILATERAL MEETINGS AND VISITS INVOLVING PARTY/GOVERNMENT LEADERS; AND THE "INCREASED ACTIVITY IN RECENT YEARS AND THE WORK OF THE MAIN INSTRUMENT OF

FOREIGN POLICY COORDINATION BETWEEN THE SOCIALIST STATES -- THE WARSAW PACT ORGANIZATION." MONIN SINGS THE PRAISES OF THE POLITICAL CONSULTATIVE COMMITTEE, THE ORGANIZATION'S "HIGHEST COLLEGIAL ORGAN," AND THE "HISTORIC ROLE" IT HAS PLAYED IN DETENTE AND CONSOLIDATION OF THE "SOCIALIST" POSITION. HE STRESSES THAT THE "FRATERNAL PARTIES AND GOVERNMENTS" HAVE MANY TIMES NOTED THE EFFECTIVENESS OF DECISIONS JOINTLY ARRIVED AT IN THE PCC. FINALLY, MONIN NOTES BRIEFLY, BUT IN FULSOME TERMS, THE ROLE PLAYED IN FOREIGN POLICY CONSULTATION BY CEMA AS WELL.

5. COMMENT: WE WERE TOLD BY DANISH EMBOFF NOVEMBER 13 THAT ROMANIANS HERE ARE SAYING THERE WILL BE A PCC MEETING IN MOSCOW IN DECEMBER, AND USUALLY RELIABLE SOVIET SOURCE WHO IS VERY KNOWLEDGEABLE ABOUT CEMA MATTERS STATED NOVEMBER 14 THAT CEMA SUMMIT ORIGINALLY PLANNED FOR WEEK OF NOVEMBER 17 IS READY TO GO BUT MAY WELL BE DEFERRED FOR LATER JOINT CEMA-PCC MEETING WITH SAME PERSONNEL -- PARTY FIRST SECRETARIES AND PRIME MINISTERS -- PRIMARILY BECAUSE OF SCHEDULING PROBLEMS (POLISH AND POSSIBLY CUBAN CP CONGRESSES). KRASNAYA ZVEZDA'S RUNTHROUGH OF WP FOREIGN POLICY COORDINATION MECHANISMS ENDS WITH AND HIGHLIGHTS PCC INSTITUTION. WHILE DESIRABILITY OF AVOIDING TWO TRIPS FOR BUSY LEADERSHIPS WHERE ONE WOULD DO MIGHT PLAY A ROLE IF SOVIETS ARE IN FACT PLANNING JOINT CEMA-WARSAW PACT POLITICAL CONSULTATIVE COMMITTEE SUMMIT, WE WOULD ALSO SUGGEST THAT JOINT MEETING WOULD BE FITTING CULMINATION TO CRESCENDO OF SOVIET STATEMENTS ON NEED TO IMPROVE EASTERN FOREIGN POLICY COORDINATION IN BOTH ORGANIZATIONS ON THE EVE OF THE 25TH PARTY CONGRESS. FURTHERMORE, AS MONIN EMPHASIZES, CONFIDENTIAL

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THE SOVIET UNION'S ALLIES TOOK THE 24TH PARTY CONGRESS FOREIGN POLICY PROGRAM AS THEIR OWN, AND WILL CERTAINLY BE EXPECTED TO DO SO WITH THAT OF THE 25TH AS WELL. A JOINT CEMA-PCC SUMMIT WOULD BE EMINENTLY SUITABLE OCCASION ON WHICH THE OTHER PARTY LEADERS COULD ENDORSE THE MAIN OUTLINES OF THE NEW PARTY PROGRAM. IN ANY CASE, WE ASSUME THAT SOME PRE-CPSU CONGRESS COORDINATION OF THIS NATURE WILL HAVE TO OCCUR. IF MOSCOW IS FACING PROBLEMS IN LINING UP SUCH AN AFFAIR, WE THINK MONIN'S POINTED OMISSION OF ROMANIA IN HIS LISTING PROBABLY INDICATES WHERE THE PROBLEM LIES. MATLOCK

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